

# ROSSMOOR

COMMUNITY SERVICES DISTRICT



## Special Meeting of the Board Agenda Package

**JULY 22, 2013**

PUBLIC COPY

**AGENDA  
BOARD OF DIRECTORS  
ROSSMOOR COMMUNITY SERVICES DISTRICT**

**SPECIAL MEETING**

RUSH PARK  
Auditorium  
3021 Blume Drive  
Rossmoor, California

**Monday July 22, 2013  
7:00 p.m.**

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**A. ORGANIZATION**

1. CALL TO ORDER: 7:00 p.m.
2. ROLL CALL: Directors Casey, Coletta, Kahlert,  
President Maynard
3. PLEDGE OF ALLEGIANCE

**B. PUBLIC FORUM**

*Any person may address the Board of Directors at this time upon any subject within the jurisdiction of the Rossmoor Community Services District; however, any matter that requires action may be referred to Staff at the discretion of the Board for a report and action at a subsequent Board meeting.*

**C. REGULAR CALENDAR**

1. RESOLUTION 13-07-22-01 OPPOSING THE SCREENING OF CONCEPT A AND B AS OPTIONS TO THE PREVIOUSLY SELECTED PREFERRED ALTERNATIVE 1 TO THE I-405 IMPROVEMENT PROJECT.

**D. ADJOURNMENT**

*It is the intention of the Rossmoor Community Services District to comply with the Americans With Disabilities Act (ADA) in all respects. If, as an attendee or a participant at this meeting, you will need special assistance beyond what is normally provided, the District will attempt to accommodate you in every reasonable manner. Please contact the District Office at (562) 430-3707 at least forty-eight (48) hours prior to the meeting to inform us of your particular needs and to determine if accommodation is feasible. Please advise us at that time if you will need accommodations to attend or participate in meetings on a regular basis.*

**CERTIFICATION OF POSTING**

I hereby certify that the attached Agenda for the Monday, July 22, 2013, 7:00 p.m. Special Meeting of the Board of Directors of the Rossmoor Community Services District was posted at least 72 hours prior to the time of the meeting.

ATTEST:

*Eliabeth Deering for*  
CHRIS MONTANA  
General Manager  
*Chris Montana*

Date 7-19-13

**ROSSMOOR COMMUNITY SERVICES DISTRICT**

**AGENDA ITEM C-1**

**Date:** July 22, 2013  
**To:** Honorable Board of Directors  
**From:** General Manager  
**Subject:** RESOLUTION NO. 13-07-22-01 OPPOSING THE SCREENING OF CONCEPT A AND B AS OPTIONS TO THE PREVIOUSLY SELECTED PREFERRED ALTERNATIVE 1 TO THE 1-405 PROJECT

**RECOMMENDATION:**

Discussion and possible adoption of Resolution No. 13-07-22-01

**BACKGROUND:**

At your July Board Meeting, Director Casey reported on new developments regarding the I-405 Improvement Project. Director Casey spoke about OCTA's presentation at the Policy Working Group Meeting on June 26, 2013. That presentation is attached. Up until that time the District was relying on the action of the OCTA Board of Directors in selecting the Locally Preferred Alternative 1. That alternative did not include HOV (high occupancy) or HOT (high occupancy toll) express lanes.

In December of 2012, OCTA conducted a Long Beach Traffic Study which led to degradation of the current HOV lanes. Thereafter, OCTA/Caltrans issued a Supplemental EIR/EIS to address impacts to the City of Long Beach. That environmental process introduced Options A and B which ostensibly put toll lanes back on the table.

Corridor cities/communities had previously supported Alternative 1 and strongly opposed Alternatives 2 and 3. With the release of the Supplemental document, opposition is gaining momentum. The City of Los Alamitos unanimously adopted a Resolution (attached ) at their July City Council meeting. Other communities will likely or have passed similar opposing Resolutions.

While OCTA has stated that Alternative 1 is still in place as the Locally Preferred Alternative, Options A and/or B could be substituted and ultimately, Caltrans has the final word. A public hearing on the Supplemental document is being held in Long Beach on July 24th. A notice of the hearing is attached. The public is encouraged to attend and speak on their position on this matter.

Long Beach has threatened litigation if improvements to that city's on/off ramps and local streets are not funded by OCTA. An article on this development is attached.

**ATTACHMENTS:**

1. Resolution No. 13-22—07-22-01.
2. Policy Working Group Presentation dated June 26, 2013.
3. City of Los Alamitos Resolution No, 2013-18.
4. Notice of Public Hearing on July 24, 2013 in the City of Long Beach.
5. Long Beach Grunion Gazette News Article re: Potential Litigation by the City of Long Beach.
6. Patch.com Article regarding the City of Los Alamitos' intention to fight the revised toll lane proposals.

**RESOLUTION NO. 13-07-22-01**

**A RESOLUTION OF THE BOARD OF DIRECTORS OF THE ROSSMOOR COMMUNITY SERVICES DISTRICT OPPOSING THE SCREENING OF CONCEPT A AND B AS OPTIONS TO THE PREVIOUSLY SELECTED PREFERRED ALTERNATIVE 1 TO THE I-405 IMPROVEMENT PROJECT**

**WHEREAS**, the Rossmoor Community Services District (District) has previously taken an official position in favor of Alternative 1 and opposition to Alternatives 2 and 3.

**WHEREAS**, the District has had reliance on the vote of the Orange County Transportation Authority (OCTA) in selecting Alternative 1 which excluded High Occupancy Toll (HOT) lanes as the preferred Alternative in October of 2012.

**WHEREAS**, the District has been informed that newly constituted Board of Directors of the OCTA voted in April 2013 to reconsider HOT lanes.

**WHEREAS**, the OCTA Board of Directors and the California Department of Transportation (Caltrans) has issued a Supplemental EIR/EIS which screens Concepts A and B and reintroduce the potential for HOT lanes.

**WHEREAS**, the District considers any variation to the I-405 Improvement Project other than Alternative 1 as detrimental to the well being of the Rossmoor community due to the impacts of traffic, noise and air pollution.

**NOW THEREFORE, BE IT RESOLVED**, that the Board of Directors of the Rossmoor Community Services District strongly opposes any deviation from the previously selected Alternative 1 which excludes HOT lanes.

**PASSED, APPROVED AND ADOPTED** this 22nd day of July, 2013.

BOARD OF DIRECTORS  
ROSSMOOR COMMUNITY SERVICES DISTRICT

By: \_\_\_\_\_  
Michael Maynard, President

ATTEST:

\_\_\_\_\_  
Chris Montana, Secretary  
Rossmoor Community Services District

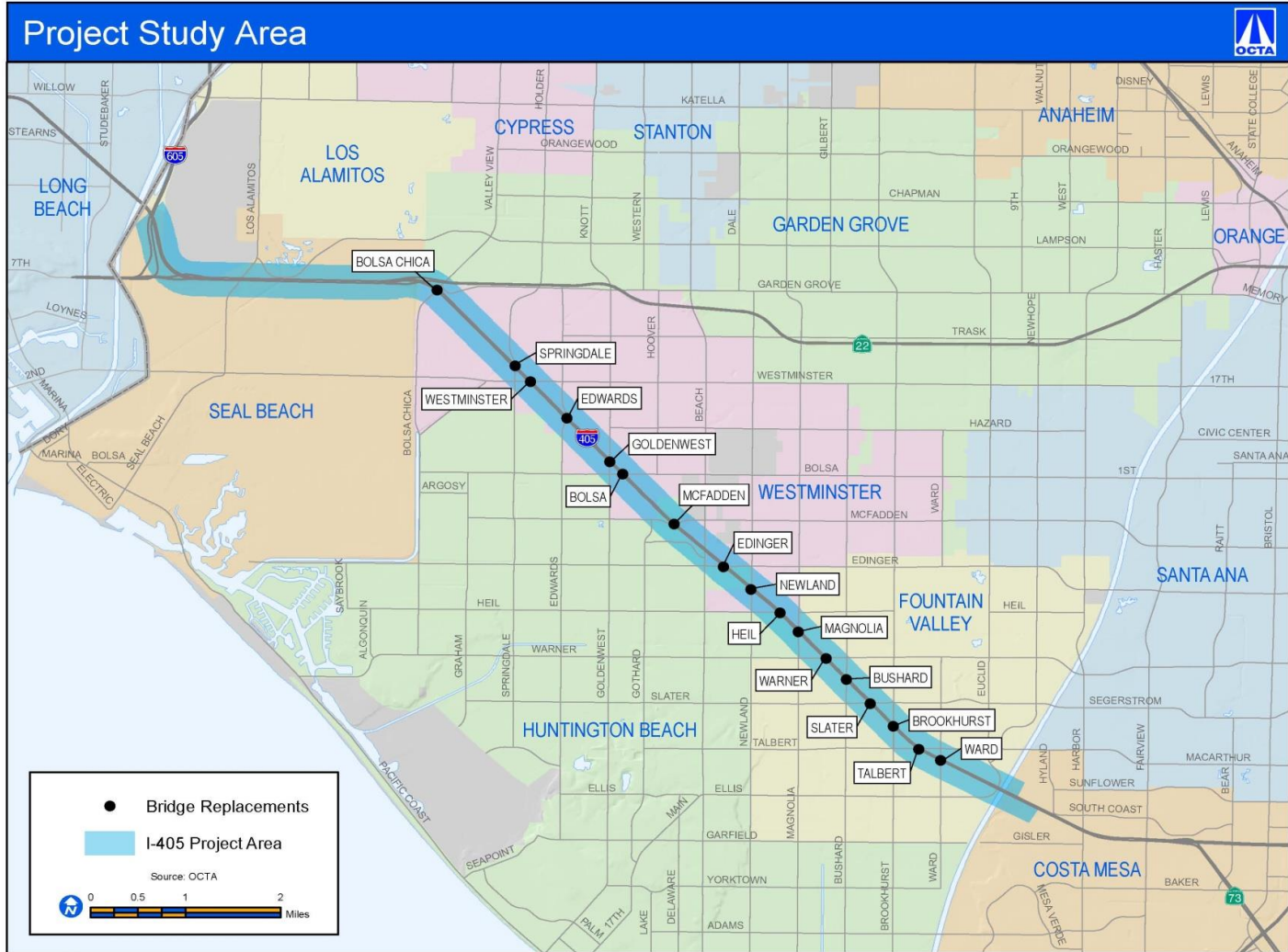


# Policy Working Group June 26, 2013





# Study Area



October 31, 2012

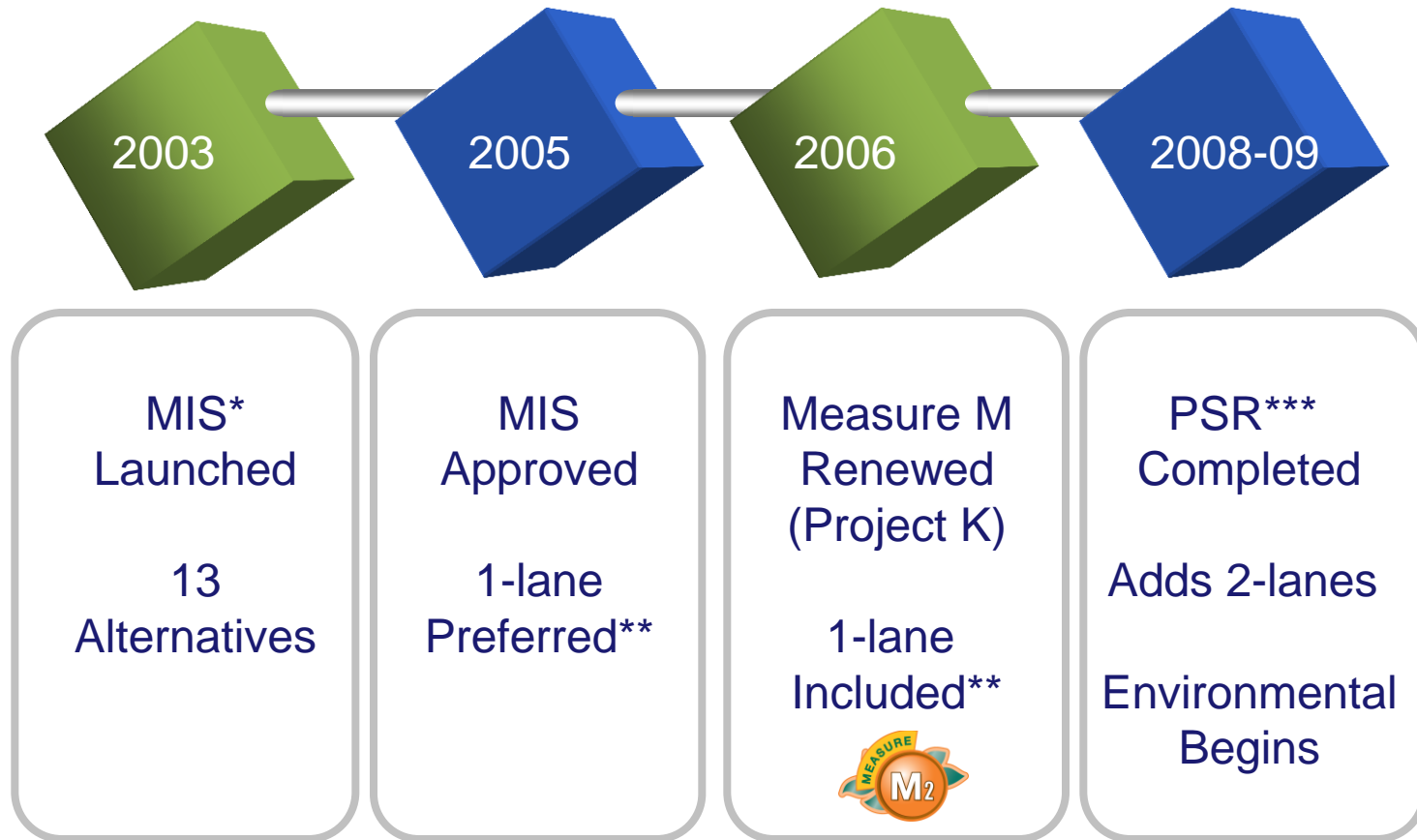
Portions of this map copyrighted by Thomas Bros Maps and reproduced with permission.

W:\Requests\PCDS\SP\PA\Freeways\I-405\mxd\I-405StudyArea\_2012-1030.mxd





# Project History - Scope



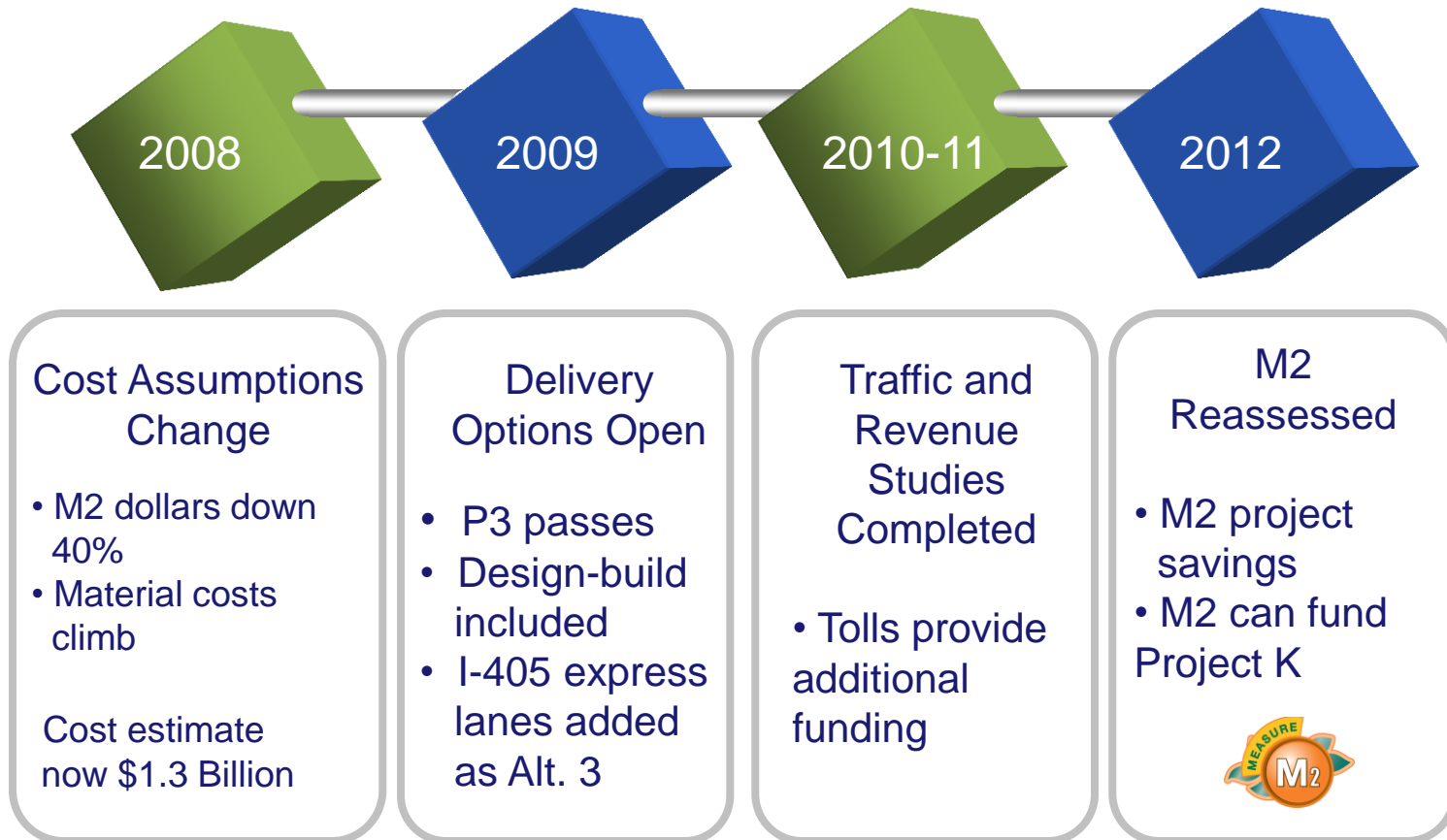
\* MIS = Major Investment Study

\*\* 1 general purpose lane each direction

\*\*\*PSR = Project Study Report



# Project History - Funding



P3 = Public-Private-Partnership



# Build Alternatives

Alt*	General Description	Original Cost Estimate	Revised Cost Estimate With Variations**
1	Add one general purpose (GP) lane each direction (Measure M2 Project K)	\$1.3 billion	\$1.25 billion
2	Add two GP lanes each direction	\$1.4 billion	\$1.35 billion
3	Add one GP lane and one high-occupancy toll (HOT)/express lane	\$1.7 billion	\$1.47 billion

\* Alt = Alternative

\*\* Alts 1, 2, 3 – eliminates braided ramps in City of Fountain Valley (reduces costs by \$50 million)

Alt 3 – truncates express lanes at Euclid Street/Ellis Street, eliminates State Route 73 connector (reduces costs by \$180 million)

Note: Costs based on scope contained in draft project report, approximately 20 percent design



# Public Comments / Themes

May 18, 2012 – July 17, 2012

	Alt 1	Alt 2	Alt 3
<b>Fairview Bridge Reconstruction (Costa Mesa)</b>			X
<b>Business Relocations* (Fountain Valley)</b>	X	X	X
<b>Parking* (Westminster)</b>	X	X	X
<b>Almond Avenue Soundwall (Seal Beach)</b>		X	X*
<b>Traffic at County Line</b>	X	X	X
<b>Tolls, HOV2+ conversion, transponders</b>			X

\* May be avoidable with design variations



# Last Several Months

- October 2012                      Locally preferred alternative selected
- December 2012                    Long Beach traffic study prepared
- April 2013                          Caltrans high-occupancy vehicle (HOV) lane degradation findings submitted
- January to March 2013          New concepts suggested



# Supplemental DEIR/EIS

- ❖ 45-day circulation to begin late June 2013
- ❖ Outreach targeted to traffic study area
  - One public hearing
  - Newspaper advertisements
  - E-blast to project database
  - Postcard (1/4 mile radius)
  - Print and Social Media
- ❖ Outreach to College Park West (Studebaker Interchange)

## 4.0 LONG BEACH AREA TRAFFIC STUDY

### 4.1 Introduction

The purpose of the Long Beach Area Traffic Study is to supplement the Traffic Study with traffic information to the areas north of the limits of the proposed freeway capacity enhancements in Orange County. The objective of the Long Beach Area Traffic Study is to determine the extent of any potential traffic impacts of the proposed project alternatives north of the limits of the proposed capacity improvements.

The study area for the Long Beach Area Traffic Study includes:

- I-405 from I-605 to Lakewood Boulevard;
- I-605 from Katella Avenue to Carson Street; and
- SR-22/7<sup>th</sup> Street from I-405 to Pacific Coast Highway.

The study area includes all of the interchanges along I-405 and I-605 within the limits noted above including arterial/ramp intersections and arterial/arterial intersections in the immediate vicinity of the interchanges. **Figure 4.1-1** shows the study area. The 35 intersections included in the study area are shown in **Figure 4.1-2**.

Traffic forecasts were prepared for each of the four alternatives under study utilizing OCTAM model. The four alternatives are fully described in the Traffic Study in Section 1.6 Project Alternatives Description. The following summaries of the four alternatives are presented for reference.

- No Build Alternative: Under the No Build Alternative, no improvements would be made to the I-405 corridor within the project limits by the proposed project. No additional lanes or interchange improvements would be provided. Compared to the existing condition, as recorded in the Notice of Preparation (NOP) (issued August 31, 2009) and the Notice of Intent (NOI) (issued September 1, 2009), the future No Build Alternative includes completion of the SR-22 West County Connectors Project, which is currently under construction.
- Alternative 1: Alternative 1 would add a single GP lane in each direction on I-405 from Euclid Street to the I-605 interchange.
- Alternative 2: Alternative 2 would add one GP lane in each direction on I-405 from Euclid Street to the I-605 interchange (as in Alternative 1), plus add a second GP lane in the northbound direction from Brookhurst Street to the SR-22/7th Street interchange and a second GP lane in the southbound direction from the Seal Beach Boulevard on-ramp to Brookhurst Street.
- Alternative 3: Alternative 3 would add one GP lane in each direction on I-405 from Euclid Street to the I-605 interchange (as in Alternatives 1 and 2), plus add a tolled

PARSONS

4-1

Orange County Transportation Authority

**DRAFT**





# Potential Mitigations Identified

- Alternative 1 - Minor improvements to State Route 22 westbound Studebaker interchange and four intersections
- Alternative 2 – Minor improvements to State Route 22 westbound Studebaker interchange and eight intersections
- Alternative 3 – Minor improvements to eight intersections





# Other Programs and Studies

## Caltrans:

- ❖ Managed Lanes Project Study Report (Dist.12)
- ❖ Statewide policy on Managed Lanes

## LA Metropolitan Transportation Authority:

- ❖ HOT Lane Demonstration Program (I-10, I-110)
- ❖ Conversion Feasibility Study for I-405 Freeway HOV Lanes to HOT Lanes (Study area from LAX to I-605)
- ❖ I-605 “Hot Spots” Feasibility Analysis

## Southern California Association of Governments/LA Metro/OCTA:

- ❖ Express Travel Choices Study

## OCTA:

- ❖ Long Range Transportation Plan



# Concept A and B\*

**Alt 1: Measure M2 Project K**  
Add one GP Lane Each Direction  
(Included in all alternatives and concepts)

Concept A\*\*

M2 Project  
+  
one GP  
+  
Convert HOV to HOT

Concept B\*\*\*

M2 Project  
+  
one GP

\* OCTA Board voted to screen Concept A and B in April 2013

\*\* Alt 2 and convert existing single HOV lane to HOT lane

\*\*\* Alt 2 variation, second northbound GP lane eliminated north of Valley View Street

 Design Variation  New Alternative



# Path Forward

Activity	Proceed with Alt 1 or 2*	New Alt
Circulate supplemental draft environmental impact report/environmental impact statement (DEIR/EIS) (Long Beach traffic)	July 2013	July 2013
Proceed with preliminary design and right-of-way tasks**	July 2013	July 2013
Complete screening new concept(s)	August 2013	August 2013
Return to the Board of Directors with findings***	September 2013	September 2013
Develop/Circulate supplemental DEIR/EIS	N/A	March 2015
Select preferred alternative (Project Development Team)	October 2013	April 2015
Issue design-build request for proposals	Fall 2014	Fall 2015
Design-complete construction of project	Early 2020	Early 2021

\* With design variation within the footprint of existing alternatives

\*\* Tasks common to all alternatives

\*\*\*Board of Directors direction on new concept or alternative selection



# Next Steps

- Advance project development of M2 Project K (Alt 1)
- Initiate preliminary design and right-of-way tasks
- Screen Concept A and Concept B
- Reconvene SWG and PWG (June and August 2013)
- Reconvene Technical Working Group (July 2013)
- Return to the Board of Directors (September 2013)

**RESOLUTION NO. 2013-18**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LOS ALAMITOS, CALIFORNIA OPPOSING HIGH OCCUPANCY TOLL LANES WITHIN THE SAN DIEGO FREEWAY (I-405) IMPROVEMENT PROJECT**

**WHEREAS**, the Orange County Transportation Authority (OCTA) and the State of California Department of Transportation (Caltrans) is in the midst of implementing regional improvements and freeway widening to meet existing and future transportation needs on the San Diego (I-405) Freeway between SR-73 and I-605 Freeways.

**WHEREAS**, the Orange County Transportation Authority voted in October 2012 to select an alternative that excluded High Occupancy Toll (HOT) lanes;

**WHEREAS**, Orange County Transportation Authority, after the 2012 elections, seated ten new members, changing the face of the Board,

**WHEREAS**, Orange County Transportation Authority voted to reconsider High Occupancy Toll (HOT) lanes for the I-405 Improvement Project in April 2013;

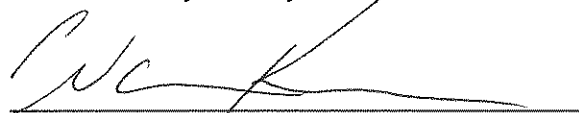
**NOW, THEREFORE, BE IT RESOLVED THAT THE CITY OF LOS ALAMITOS DOES RESOLVE AS FOLLOWS:**

SECTION 1. The City Council of the City of Los Alamitos, California finds that the above recitals are true and correct.

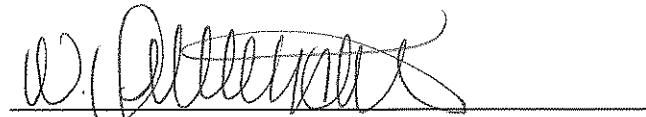
SECTION 2. The City Council of the City of Los Alamitos affirms its opposition to any alternative within the I-405 Improvement Project that includes a High Occupancy Toll (HOT) lane option.

SECTION 3. The City Clerk shall certify as to the adoption of this Resolution.


**PASSED, APPROVED, AND ADOPTED** this 15<sup>th</sup> day of July, 2013.

  
Warren Kusumoto, Mayor

ATTEST:

  
Windmera Quintanar, CMC, City Clerk

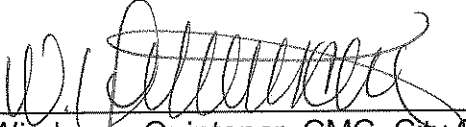
APPROVED AS TO FORM:

  
Cary Reisman, City Attorney

STATE OF CALIFORNIA )  
COUNTY OF ORANGE ) ss  
CITY OF LOS ALAMITOS )

I, Windmera Quintanar, CMC, City Clerk of the City of Los Alamitos, do hereby certify that the foregoing Resolution was adopted at a meeting of the City Council held on the 15<sup>th</sup> day of July, 2013, by the following vote to wit:

AYES: COUNCILMEMBERS: Grose, Graham-Mejia, Edgar, Kusumoto, Murphy  
NOES: COUNCILMEMBERS: None  
ABSENT: COUNCILMEMBERS: None  
ABSTAIN: COUNCILMEMBERS: None

  
Windmera Quintanar, CMC, City Clerk

For best display of this e-mail, [click to view as a Web page](#).

## Save the Date: July 24, 2013



### Supplemental Draft EIR/EIS Public Hearing



Please join us to provide your comments on the Supplemental Draft Environmental Impact Report / Environmental Impact Statement (EIR/EIS). [View the Supplemental Draft EIR/EIS](#).

A formal presentation will begin at 6:30 p.m. Informational boards will be available for public review and project representatives will be available to answer your questions. You may stop by at any time to share your comments.

**When:** Wednesday, July 24, 2013

6 to 8 p.m.

**Where:** Hill Classical Middle School

1100 Iroquois Avenue

Long Beach, CA 90315 [View Map](#)



**Transit Access:** OCTA Bus 50 and Long Beach Bus 81 (Anaheim / Iroquois Ave)

[Plan your trip using the Metro Trip Planner](#)

**You may submit your written comments to Caltrans until August 12, 2013 at:**

Smita Deshpande, Branch Chief  
Caltrans-District 12  
"Attn: 405 SDEIR-DEIS Comment Period"  
2201 Dupont Drive, Suite 200  
Irvine, CA 92612

Comments may also be sent via email to:  
[405.Supplemental.Draft.EIR.EIS@parsons.com](mailto:405.Supplemental.Draft.EIR.EIS@parsons.com)

For more information on the I-405 Improvement Project, please call Christina Byrne, Outreach Manager at (714) 560-5717 or email at [cbyrne@octa.net](mailto:cbyrne@octa.net)  
Facebook: [facebook.com/405improvement](https://www.facebook.com/405improvement)  
Website: [octa.net/405improvement](http://octa.net/405improvement)



# City Threatens Suit Over 405 Plan

By HARRY SALTZGAVER  
EXECUTIVE EDITOR

City officials are gearing up to fight the Orange County Transportation Authority and the state Department of Transportation (Caltrans) over plans to expand the 405 Freeway up to the county line without mitigating impacts in Long Beach.

Tuesday night, the City Council served notice that fight could include a lawsuit. Caltrans and OCTA will conduct a public hearing next Wednesday in Long Beach about the work and the proposed Environmental Impact Report.

"Our message to them is we are not paying for impacts from their plan," said Fourth District Councilman Patrick O'Donnell. "And don't plan without including Long Beach. Unfortunately, we are back where we started a few years ago (with plans for the I-405, I-605, SH 22 interchange improvements)."

After OCTA unveiled what they called the West County Connector project to add carpool-to-carpool lanes between the 405 and 605 on the Long Beach border, negotiations resulted in more than \$1 million in payments for improvements on Long Beach streets. But there has been significant turnover in Orange County since then, and the state also has stopped talks with Long Beach, according to the city's traffic engineer, David Roseman.

"We sent a letter in April asking that they make sure to identify and mitigate completely the Long Beach impacts," Roseman said. "Caltrans then said they were done talking and we could comment along with the public..."

"They identified 10 intersections that would be impacted, and four are on city right of way. Necessary improvements would cost \$1.7 million, and  
(Continued on Page 34A)

## 405 Battle

(Continued from Page 1A)

they offered \$250,000. For the six on Caltrans right-of-way, the cost is \$3.7 million, and they offered \$400,000. They are not willing to mitigate impacts on their own right-of-way."

Acting City Attorney Charles Parkin said that the City Council had authorized preparation of litigation against OCTA and Caltrans at a previous closed session if mitigation negotiations did not bear fruit. He said it would take another closed session to authorize the action, but added that the office was ready to do so.

"As I understand it, they would

the future to widen the Los Angeles part, correct?" Mayor Bob Foster said. "That would create a huge bottleneck. I'm afraid we had better be prepared to go into closed session soon."

O'Donnell and Roseman said they would attend the public meeting next Wednesday, and urged the public to attend, as well. It technically is a public hearing on the supplemental traffic study for the draft EIR.

The meeting is from 6 to 8 p.m. Wednesday, July 24, at Hill Middle School, 1100 Iroquois Ave., off Studebaker Road. Copies of the supplemental Draft EIR are available at [www.dot.ca.gov/dist12/405/index.htm](http://www.dot.ca.gov/dist12/405/index.htm),



# 405 Toll Lane Plan Back from the Dead, to Frustration of City Leaders

Los Alamitos plans to fight a revived proposal to expand the 405 Freeway by adding pay lanes.

Posted by [Paige Austin](#) (Editor), July 17, 2013 at 09:05 am

[15 Comment](#) [3 Recommend](#)



The 405 Freeway. Patch Archive.

[1603](#)

**By Jessica Carreiro**

A controversial proposal to add toll lanes to the 405 Freeway is back on the table, much to the frustration of city leaders in Los Alamitos, Seal Beach and surrounding communities who thought they had successfully lobbied against it.

Los Alamitos officials plan to fight the proposed toll roads with a strongly worded letter.

The project drew the ire of the Los Alamitos City Council on Monday, after city leaders learned the idea was still an option after [most North Orange County cities closest to the proposed toll roads came out against it](#) and after the Orange County Transportation Authority Board of Directors shot it down by a vote of 12-4.

The tension mounted Monday as OCTA officials updated the city on High Occupancy Toll (HOT) lanes included in the Supplemental Draft of the I-405 expansion project.

In 2012, many cities along the 405—including Lake Forest, Huntington Beach, Westminster, Seal Beach, Los Alamitos and Rossmoor—banded together against toll lanes being added to the congested freeway.

OCTA board members responded by voting 12-4 to widen the freeway by one lane on either side from Euclid Street to the 605 without the addition of toll lanes.

However, after that vote, there was a mass turnover on the board in which 10 members were replaced. The OCTA then reopened the discussion on toll lanes.

After Monday's presentation by Niall Barrett, OCTA'S project manager for the 405 Improvement Project, Los Alamitos council members took aim at the politics of the OCTA.

"[We] made sure that taxpayers would not have to pay to use lanes that their taxes have already paid for," said Councilman Troy D. Edgar.

"The people spoke out very clearly about this the first time," added Councilman Richard Murphy. "They don't want HOT lanes."

Following several public comments opposing the lanes, the council voted 5-0 to write a strongly worded letter to the OCTA board, County Supervisor John Moorlach and surrounding cities.

A draft environmental report on the project is available on the OCTA website. The deadline to comment on the project is August. OCTA will hold a public hearing on the project at 6 p.m. July 24 at Hill Classical Middle School, 1100 Iroquois Ave. in Long Beach.

#### **TELL US WHAT YOU THINK IN THE COMMENTS**

**Do you think OCTA and Caltrans should consider adding toll lanes to the 405 despite the previous board's vote?**